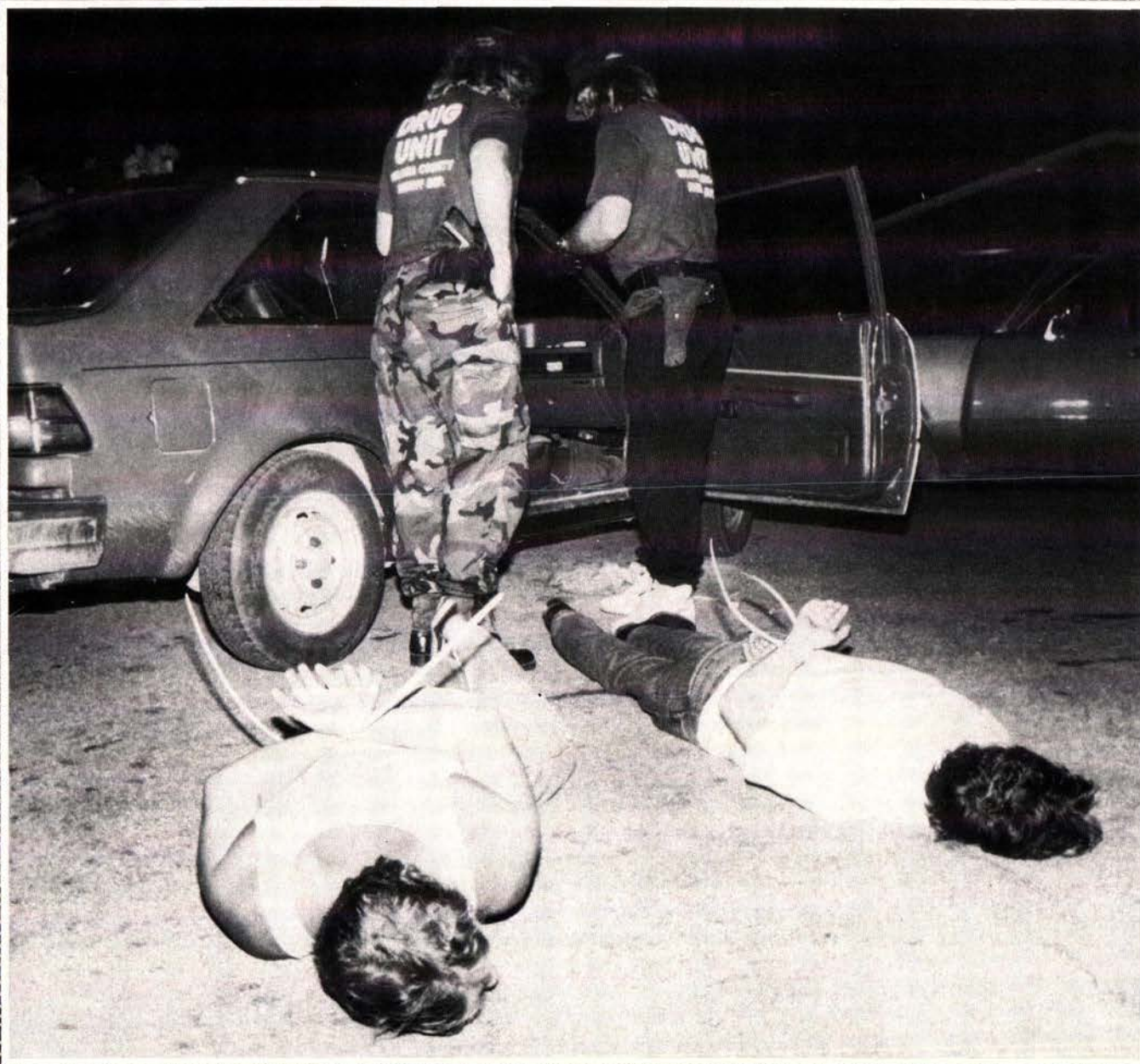


# the Sheriff's Star

July-August 1989

PUBLISHED BY THE FLORIDA SHERIFFS ASSOCIATION



***Statewide "Operation Rockpile"  
produces 2,224 drug arrests***

*(Details on page 4)*



Law enforcement officers, including the Hernando County Sheriff's Office Honor Guard, stand at attention as Dixie County Chief Deputy Sammy Woodall escorts Mrs. Dyals from Rock Sink Baptist Church following funeral services for Sheriff Glen Dyals. Woodall was appointed Sheriff of Dixie County by Gov. Bob Martinez on June 27. (Gainesville Sun photo by John Moran)



## Lengthy lung transplant ordeal terminates Sheriff's 30-year law enforcement career

By Tom Berlinger, Director of Operations,  
Florida Sheriffs Association

CROSS CITY — No one in Dixie County needed the assistance of looming thunderheads to predict the mood that prevailed on June 7, 1989, as friends, relatives, neighbors, and a large contingent of law enforcement associates gathered at rural Rock Sink Baptist Church to mourn the passing of Dixie County Sheriff Glen Dyals, 51.

During the church service conducted by the Rev. Jake Cravey and the Rev. Tony Clubb, past and present pastors of the congregation to which the Sheriff and his wife, Betsy, belonged, Dyals was praised as a husband, a father of four, and a dedicated law enforcement officer.

Burial rites at Old Town Cemetery, with the Hernando County Sheriff's Office providing an honor guard, marked the final scene in a tragic five-month

ordeal that tested the courage and patience of the Sheriff and his family.

The ordeal began in January when Glen and Betsy went to Denver for treatment of his interstitial lung fibrosis and were told his only hope of survival was a lung transplant. They returned to Dixie County for a short time, then returned to Denver in February for what turned out to be a long wait.

All organ transplants are delicate procedures, but lungs pose special risks. Donor organs are not readily available, and when a suitable donor is found, the short time lapse between the donation and the transplant is critical to its success. Thus, it is common for those in need of a lung transplant to be placed "on hold" in Denver or some other centrally located U.S. city to maximize the potential donor pool, while minimizing the time lapse considerations.

During the long wait for a suitable donor, Glen kept in touch with his office by phone, and Betsy kept in

# the Sheriff's Star

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Editor, Carl Stauffer Art Director, Frank Jones Production Assistant, Denise Dickey

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Former  
Dixie County  
Sheriff  
Glen Dyals

touch with the Florida Sheriffs Association so that frequent bulletins on Glen's condition could be sent to his 66 fellow Sheriffs.

During this time, Betsy sold Florida Sheriffs Association Executive Director J.M. "Buddy" Phillips, Jr., on sending a memo to all Sheriffs stressing the importance of public education regarding organ donor programs. She emphasized that she wanted no special mention of Glen's situation. She said it had become increasingly evident to her that there were not enough people who were aware of the importance of volunteering as a potential donor. The message went out as requested.

After three months of waiting, a suitable donor was located, and on May 9 Glen underwent a transplant of his right lung in a 5½-hour operation at St. Luke's Medical Center, Denver. With the exception of a few minor complications, things seemed to be going fine during his recuperation.

However, on June 3, while he and Betsy were preparing to leave their room in Denver to go grocery shopping, Glen collapsed and never recovered. Doctors have since determined that "cardiac arrhythmia" (a heart condition) caused his demise, and not a failure of the transplant.

Herman Glen Dyals was born in Marion County, but spent most of his life in Dixie County. He attended public schools there, served two years in the U.S. Army, and began his law enforcement career by wearing the badge of a Dixie County deputy sheriff for more than 16 years. His tenure as Sheriff of Dixie County began after he was elected in 1976. Officially it ended shortly after his death, but for friends, neighbors, relatives and law enforcement associates the final farewell came at Old Town Cemetery in the mid-afternoon, June 7, 1989. Shortly thereafter, as if on cue, the rain began to fall.

## A WORD ABOUT ORGAN DONATIONS

*Recent advances in transplant surgery have made it possible to bring sight to the blind, allow the crippled to walk normally again, and provide improved and continued life for tens of thousands of people.*

*Today it is possible to transplant about twenty-five different organs and tissues including: the heart, kidneys, liver, lungs, pancreas, corneas /eyes, bone, bone marrow, heart valves and skin.*

*Our readers, can make a difference by learning the facts about donation, transplantation and, most importantly, how to become a donor. The greater your willingness to donate, the greater number of lives that can be saved or improved.*

*For more information you can contact:*

*Florida Statewide Organ &  
Tissue Donor Program  
2007 Swann Avenue  
Tampa, Florida 33606  
(813) 251-6488 or 1-800-226-HOPE*

## Woodall appointed Sheriff

CROSS CITY — Governor Bob Martinez on June 27 appointed Sammy Woodall, 39, to fill the vacancy created by the death of Dixie County Sheriff Glen Dyals.

Woodall formerly served as chief deputy in Dixie County, and as police chief and police administrator for Cross City, the county seat.



## Award winners in St. Lucie County

FORT PIERCE — St. Lucie County Sheriff Robert C. "Bobby" Knowles (second from left) with three award winners. They are (from left) Detective Mike Reaves, Cpl. Mark Engle and Deputy Dennis Smith. They were chosen as the outstanding detective, corrections officer and deputy respectively for the calendar quarter ending in December, 1988.



# Law enforcement fireworks:

## Sheriffs' crack cocaine task force starts Fourth of July weekend off with a bang!

A crack cocaine task force organized by Florida's Sheriffs started the Fourth of July weekend off with a bang by staging a statewide drug sweep that attracted national and international attention. It was called "Operation Rockpile."

Described as the most extensive drug bust in Florida's — and possibly the nation's — history, the carefully planned operation involved 1,500 officers from Sheriffs' Offices across Florida, teamed with 20 city police departments. It resulted in 2,224 drug arrests during a 48-hour period, July 1 and 2.

Confiscated were 322 vehicles, 48 firearms, \$60,534 in currency, and a substantial quantity of drugs, including crack rocks, cocaine, marijuana and heroin.

Eight days later, during the 76th Annual Conference of the Florida Sheriffs Association, Task Force Chairman Nick Navarro who is the Broward County Sheriff, received an ovation for his leadership, and Columbia County Sheriff Tom Tramel was lauded as the originator of the task force concept.

Navarro shrugged off praise by giving credit to the close cooperation that was experienced throughout the state. "Everyone did a fantastic job," he said. "The entire operation was carried out in a systematic, professional manner with no serious injuries to any of the officers involved, nor to any of the 2,224 suspects. Obviously four months of planning strategy and logistics, plus training for officers less experienced in street drug enforcement really paid off."

The concept of a statewide crack cocaine task force was approved by the Florida Sheriffs Association at its annual Mid-Winter Conference, in February. The results, less than five months later, sent a message to other states about the value of a concentrated, unified effort by trained law enforcement professionals, according to Navarro.

He said he had received calls from officials in New York, California, North Carolina and South Carolina. "They wanted to come down here to see how we did it," he added.

During an address at the July 9-12 conference of the Florida Sheriffs Association, Governor Bob Martinez announced that he had approved a legislative appropriation of \$500,000 to be used in coordinating the activities of the crack cocaine task force. Federal and state grants are also being sought.

Meanwhile, Sheriffs Association officials emphasized their intent to keep the pressure on crack dealers, users and suppliers to whatever extent necessary to "cure that crack cocaine epidemic that is threatening the lifestyle of every Florida citizen."



**COVER PHOTO: NEW SMYRNA BEACH** — Volusia County Deputy Sheriffs, with suspects in custody, conduct a search for additional evidence during "Operation Rockpile." (New Smyrna Beach Observer photo by Mark I. Johnson.)

Some critics have questioned the task force strategy of arresting crack cocaine users, saying that they should be offered treatment and rehabilitation programs instead of jail time, but Navarro stoutly defended the desirability of taking these people out of circulation.

"Crack cocaine users are violent and agitated," he said. "Users are the ones who are committing the drug-related crimes."

The results of "Operation Rockpile" in all areas of the state confirmed the Sheriffs Association's contention that crack cocaine is no longer just an urban problem, but reaches into every corner of the state and nation. Navarro said the future success of the task force will depend on coordination, cooperation, networking, and an active exchange of intelligence related to drug activities. He urged Sheriffs to use the "crack hotline" that was established as part of "Operation Rockpile"; and to seek local ordinances that would allow the bulldozing of crack houses (dwellings where crack is manufactured and/or marketed). Some of these houses can be seized for forfeiture proceedings, he added.

Sheriffs Association officials expressed their intention to broaden the task force impact by inviting officers from state and federal law enforcement agencies to participate in future activities. City police officers have already been involved, and more will be urged to join up.





Navarro



Tunnell



McMillan



Heinrich



Gallagher



McDougall

Broward County Sheriff Nick Navarro is the General Chairman of the Sheriffs' Crack Cocaine Task Force. He is also serving as the Chairman for Zone 6 (Southeast Florida). The other Zone Chairmen are: Bay County Sheriff Guy Tunnell, Zone 1; Jacksonville (Duval County) Sheriff Jim McMillan, Zone 2; Hillsborough County Sheriff Walter C. Heinrich, Zone 3; Orange County Sheriff Walt Gallagher, Zone 4; and Lee County Sheriff John McDougall, Zone 5.

## Panhandle Sheriffs report 523 drug arrests

*Tight budgets and inadequate manpower did not prevent the predominantly rural counties in Florida's panhandle from doing an outstanding job in "Operation Rockpile," according to the following report filed by Robert Lucas, a free-lance writer from Monticello.*

by Robert Lucas

The Sheriffs in Zone I racked up a startling total of 523 arrests, second only to the six counties in Zone VI in southeast Florida, during "Operation Rockpile."

Zone I stretches from Jefferson County to Escambia County. Zone VI includes Dade, Broward, Palm Beach, Martin, St. Lucie and Okeechobee Counties.

Crack seizures in Zone I amounted to 109 rocks. Also seized were 24 vehicles, 11 firearms, three weapons, as well as \$18,724 in currency.

In Leon County 40 arrests were made, one vehicle and an undetermined amount of crack were seized as well as \$2,000 in currency.

In Gadsden County there were 11 arrests and one vehicle and a small amount of cocaine were seized. In Madison County investigators made six arrests and seized one vehicle. No crack or

currency were seized in either Gadsden or Madison Counties.

Some questions have arisen about the overall number of arrests made during the 48-hour sweep, especially in some of the rural counties where traffickers have high profiles.

In Jefferson, for example, and other similar rural counties most investigators have a difficult time infiltrating the drug scenes. A stranger stands out and it may take weeks, or even months, before someone approaches with a buy/sell offer.

In metropolitan areas investigators quickly become absorbed into a shifting population, another face in a crowd. An undercover agent can make 20 or 30 arrests in a 24-hour period. The only limitations can be based on the ability of the agent to process paperwork.

The size of the departmental budget plays a crucial role in the effectiveness of drug seizures and arrests. Tight, inadequate budgets can hamstring the war against drugs. Sufficient manpower and the equipment to do the job are basic prerequisites for the goal of eliminating the crack epidemic, according to law enforcement authorities.

### "Outstanding Deputy of the Year"

LARGO — Steven Paul Houchell (center) received congratulations from Major James Coats (left) and Pinellas County Sheriff Everett S. Rice, after he was chosen as the "Outstanding Deputy of the Year" and received the 17th Annual Ruth and Tim Johnson Award. Detective Houchell was honored for his ability to control high risk situations and bring them to non-violent conclusions. Last year he risked his own safety on two different occasions to disarm individuals who threatened to kill him and themselves. Ruth and Timothy Johnson, Sr., established the annual award in 1973. Each recipient receives \$500 and a plaque. Names of all award winners are inscribed on a plaque in the Sheriff's Office.





# Sheriffs urged to protect traditional rights

During the 1989 Mid-Winter Conference of the Florida Sheriffs Association Hillsborough County Sheriff Walter C. Heinrich reminded his fellow Sheriffs of their proud heritage, and their responsibility to protect the Office of Sheriff from attack by outside influences. Excerpts from his remarks follow:



Hillsborough County Sheriff  
Walter C. Heinrich.

**T**he Office of Sheriff is one of antiquity. It is the oldest law enforcement office known within the common law system and it has always been accorded great dignity and high trust. These words can be found in the preamble of an old Florida Sheriffs Association Manual. To me, these are not just mere words scribed on paper, but represent the very essence of the uniqueness of the Office of Sheriff in our system of government.

Let me reemphasize what I just stated . . . it has always been accorded great dignity and high trust . . . I am sure all of you here will agree with that statement, however, today I'm not sure that all the citizens of our state trust this proposition. There are those in our society, including many among the very influential media, who believe that the Office of Sheriff, as it has been traditionally known and structured, has outlived its usefulness. They feel that the office is too political, that the office has too much power, that the office is not sufficiently answerable for its actions like other units of government. The unfortunate thing is that some of our former colleagues have made sure that our critics have been given plenty of ammunition to reinforce these arguments.

## **"Complete independence"**

Florida Jurisprudence, an encyclopedia of Florida law, states that the Office of Sheriff is a constitutional office in Florida and it is declared legislative policy that the Sheriffs of this state, as constitutional officials, shall have complete independence concerning purchases of supplies and equipment, and the selection, employment, discharge and compensation of personnel. According to our critics, it is this level of independence that disturbs them. They feel that it is this level of independence that creates the seeds for corruption, malfeasance and misfeasance in the Office of Sheriff.

I've been the Sheriff of Hillsborough County for the past 10 years. Prior to that, I served as a staff officer in the Sheriff's Office for both crime prevention and criminal investigations. And for more than 20 years before that, I worked as a law enforcement officer for the

Tampa Police Department, retiring as a Captain. I have seen much happen to the Office of Sheriff during my professional career and particularly during my tenure in office. Some of the things that have happened have been positive.

Probably the most positive thing to happen to the Office of Sheriff was the mandate of the legislature for minimum training requirements to ensure that those individuals [deputies] granted the power of the sovereign by their respective Sheriffs were intellectually, psychologically and physically qualified to perform as professional law enforcement officers.

On the other side, we have allowed the state to dictate to us who will or will not continue to serve as a deputy sheriff, eroding our prerogatives to keep our own house in order notwithstanding the fact that we are subject to the will of the electorate. They have imposed on the Office of Sheriff the same standards and requirements that they imposed on our municipal counterparts.

## **"400 years of history"**

But the Office of Sheriff is not just law enforcement. We are more than keepers of the county peace. We are also keepers of the county jail and are executive officers of the court system, which responsibilities we inherited through 400 years of history when our ancestors in England were the Reeves of the King's Shire. As you know, they represented the crown as the Shire's enforcement officer, keeper of the king's jail and executive officer of the king's court. Therefore, to allow 400 years of tradition to be eroded in the latter part of the twentieth century is not only unfortunate but sad.

In the last couple of years alone, we have watched the Florida legislature whittle away at the rights, privileges and prerogatives of the Office of Sheriff by imposing on us the restrictions formerly reserved for our appointed counterparts. Some of these basic prerogatives include the right to appoint deputy sheriffs to serve a particular purpose pursuant to constitutional and statutory law uninhibited by regulatory authority, and further to arm those individuals, if and



to the extent the Sheriff of a particular county deems appropriate and necessary to serve a public purpose.

As a relatively new Sheriff, I watched the legislature attempt to take a law designed for municipal and statutory law enforcement officers and apply it to the unique constitutional Office of Sheriff with its three basic responsibilities.

In 1954, the Florida Supreme Court, in the case of *Blackburn v. Brorein* (most of you know former Sheriff Ed Blackburn of Hillsborough County), said that a deputy sheriff is the "alter ego" of the Sheriff vested with all the authority of the Sheriff. That is what makes the relationship between a deputy sheriff and a Sheriff so unique, but it is also why the Sheriff is personally liable for the acts of deputies. The two are one - not an employer-employee relationship, but the deputy becoming a legal extension of the Sheriff himself. This "oneness" relationship between a deputy and his Sheriff creates a bond that no employment relationship can create. It is a relationship that insists upon loyalty and dedication. It is a relationship that has no parallel except to one's own family, and a Sheriff's office should operate like a family, even if that family finds itself with a new adopted father figure from time to time.

### "Primary responsibility"

The Florida Sheriffs Association was formed as a vehicle to foster effective law enforcement, the prevention of crime, the apprehension of criminals and the protection of life and property of the citizens of Florida, to conduct training seminars and to provide for exchange of information about law enforcement and the performance of the official duties of members of the Association and to inform the public about the developments in law enforcement, crime prevention and public safety and to promote public support of homes for, and education of, needy and worthy children. That is what its charter says.

All of these corporate purposes are most commendable, but I submit to you that the future of the Office of Sheriff in this state will depend on what this Association does or does not do as the collective voice of all Sheriffs before the legislature and the public.

We, as an Association, have the primary responsibility of protecting the Office of Sheriff from attack by outside influences.

I am a strong believer in the traditional values of the Office of Sheriff, and it is for that reason that I am committed to do all things necessary to protect the traditional rights and prerogatives of Sheriffs.

## Leader of special narcotics force named "Distinguished Law Officer"

FORT PIERCE — After considering candidates from Palm Beach, Martin, Okeechobee, St. Lucie and Indian River Counties, the *Palm Beach Post* chose Lt. Roy Hudson, from the St. Lucie County Sheriff's Office for its annual "Distinguished Law Officer of the Year" award.

Lt. Hudson was chosen in recognition of the leadership he has demonstrated as head of a Tactical Enforcement Unit (TEU) created by Sheriff Robert C. "Bobby" Knowles in 1987 to combat the growing threat of "crack" cocaine.

Knowles praised Hudson for his initiative and dedication to duty. He said the TEU was a totally new concept for the St. Lucie County Sheriff's Department, but it proved its worth in the first 22 months of operation by arresting some 800 individuals on 1,800 narcotics related charges, executing 132 narcotics search warrants, confiscating \$62,000 in cash and seizing illegal narcotics with a street value of approximately \$980,000.

The TEU is staffed by five deputies from the St. Lucie County Sheriff's Office and two officers from the Fort Pierce Police Department. Officers are assigned to the TEU for 12 to 18 months and are rotated periodically to provide "new faces" for undercover work.

The TEU stages "street sweeps" and undercover

*Lt. Roy P. Hudson was promoted to his present rank from Sergeant on January 3, 1989.*



operations in areas that have a high incidence of narcotics violations. The TEU also provides manpower to other divisions of the Sheriff's force for stakeouts, surveillance assignments and executing high risk arrest warrants.

"Lieutenant Hudson has provided the leadership required to motivate the unit and accomplish the outstanding results so far attained," said Knowles. "He is truly a working supervisor and devotes much of his own time to accomplishing difficult missions."

In addition to his responsibilities with the TEU, Lt. Hudson is a certified law enforcement instructor and teaches courses at the Police Academy and Indian River Community College. One of his specialties is instructing a course in Dynamic Entry for High Risk Search Warrants. He has presented this course to numerous agencies within and outside Florida.





## Outstanding deputy sheriffs were "Officer of the Year" finalists



St. Lucie County Deputy Sheriff Joseph Mutter (Fort Pierce) and Pasco County Sheriff's Office Detective Fay B. Wilber (Dade City) were in a group of nine finalists chosen by Florida Citizens Against Crime, Inc., for its "Law Enforcement Officer of the Year" award. Fifty candidates were under consideration.

The winner was Lt. David Geoffrey Andrews, from the Rockledge Police Department. One finalist was from the Florida Highway Patrol, and the others were from police departments.

### Deputy Joseph Mutter

St. Lucie County Sheriff Robert C. "Bobby" Knowles said Deputy Mutter became a School Resource Officer (SRO) in 1985 and initiated many programs such as campus crime prevention, halloween safety, teen suicide prevention, and alcohol, drugs and driving awareness.

"Deputy Mutter worked with the Florida Association of School Resource Officers to initiate a training and certification process for all SROs in Florida," said Knowles. "He also was the driving force behind the renovation of St. Lucie County's Students Against Drunk Driving (SADD) chapters, and as a result was appointed the state coordinator of SADD in Florida."

Knowles said Mutter's devotion to law enforcement is exemplified by his skills as an investigator, by his excellence in case preparations, and by his service as a Special Operations Team volunteer.

#### *Last Minute Bulletin*

*On July 24, just before this issue of The Sheriff's Star went to press, a message from the St. Lucie County Sheriff's Office revealed that Deputy Joseph Mutter has also been chosen "Officer of the Year" by the Florida State Lodge of the Fraternal Order of Police.*

### Detective Fay B. Wilber

To judges selecting the "Law Enforcement Officer of the Year" for Florida Citizens Against Crime, Detective Fay B. Wilber was described as "the epitome of a professional law enforcement officer, unyielding in his approach to criminals and equally compassionate with victims." That comment came from Chief Assistant State Attorney Phil Van Allen.

Pasco County Sheriff Jim Gillum said Wilber "has long been held in esteem by his peers in law enforcement, and is respected for his integrity. He stands as an example of what law enforcement is



*Sheriff Robert C. "Bobby" Knowles (left) and Deputy Joseph Mutter with the finalist plaque Mutter received from Florida Citizens Against Crime, Inc.*



*This photo of Sheriff Jim Gillum (left) and Detective Fay B. Wilber was taken when he was promoted to sergeant, one of many highlights in his fifteen-year law enforcement career.*

all about: professionalism, determination and dedication."

Capt. M.L. Phillips, from the Criminal Investigative Division of the Sheriff's Office, praised Wilber for his tenacity, and cited the Jennifer Colhouer murder case as an outstanding example of the detective's perseverance.

"Detective Wilber was on the case from the beginning (January 20, 1988), and in the parlance of good law enforcement officers 'lived and breathed it,'" said Phillips. "Days turned into weeks, and months

*continued on next page*



dragged on, with no appreciable clues.

"However, in June, 1988, Wilber made his first major breakthrough. During his continual reviewing of flyers and data received from other agencies, he read about a Texas homicide case in which the description of the suspect's vehicle was similar to a vehicle observed in the Colhouer neighborhood."

Phillips said Wilber secured samples of the Texas suspect's blood which were submitted to a DNA laboratory and tested positive, "culminating in the arrest of Michael Lee Lockhart as the perpetrator in the Colhouer homicide."



*Sheriff Perry (center) with deputies who received awards: (from left) Donald Cooper, Angela Jones, Sgt. Arthur May, Joseph Romer, Wayne Strickland and David Lee.*



*Perry with Rebecca Sejeck.*

## ★ St. Johns County Sheriff honors deputies and private citizens ★

ST. AUGUSTINE — Pictured on this page are deputy sheriffs and private citizens who received special recognition from St. Johns County Sheriff Neil J. Perry during recent ceremonies. Deputies were honored at the Sheriff's Fifth Annual Awards Banquet, and the private citizens received awards at a Sheriff's Reception.

Some 49 different awards were presented at the banquet. Pictured with Sheriff Perry are six deputies who received the top awards. They are: Donald Cooper, 20-Year Service Award; Angela Jones, Meritorious Service Award for her role in smashing a drug trafficking ring; Sgt. Arthur May, Exceptional Service Award for rescuing persons from burning buildings and receiving burns in the process; Joseph Romer, Exceptional Service Award for battling flames and smoke in two desperate attempts to rescue the occupant of a burning mobile home; Wayne Strickland, Meritorious Service Award for outstanding performance of duty as commander of the Sheriff's Four-Wheel-Drive Posse; and David Lee, Meritorious Service Award for serving as Secretary/Treasurer of the same posse.

At the Sheriff's Reception several individuals were honored as supporters of the Florida Sheriffs



*From left: Charles Hale, Kevin Winters, E.E. Hale, Perry.*

Youth Ranches. Their photos are included in the Youth Ranches Honor Roll elsewhere in this issue, and in a similar honor roll which will appear in the Fall issue of *The Rancher*, a Youth Ranches publication.

Pictured here are private citizens who received recognition from Sheriff Perry for their assistance in law enforcement. They are: Ms. Rebecca Sejeck, for assisting in solving a major burglary case;





From left: Rob Conner, Domino's Pizza, Ponte Vedra Beach; Perry.



From left: Deputy Sheriffs Gary Meares, Jeff Nolan, Clifford Blue, and Perry.



Michael Tucelli (left) and Perry.

## St. Johns County Sheriff honors deputies and private citizens

Charles Hale, Kevin Winters and E.E. Hale from St. Johns County Fire Service Station #8, for "regular and able" assistance given to deputies in the Hastings area; Barbara Silas, Deputy Jeff Nolan and Rob Conner, for support services provided during a homicide investigation in Palm Valley; Michael Tucelli, for conducting a series of seminars titled "My Suspect Can't Hear" to provide a better understanding of hearing impaired persons' problems; and Floyd Christopher, for assisting in an undercover operation.

The honorees at the Sheriff's Reception received Certificates of Appreciation.



From left: Perry, Barbara Silas accompanied by her husband, Deputy Sheriff R. Silas.



From left: Perry; Floyd Christopher, accompanied by his daughter, Doreen Pozek, and son, Detective David Christopher, who are Sheriff's Office employees.

### Sheriff Jon Lane presents awards

KISSIMMEE — Osceola County Sheriff Jon Lane presents awards to Deputies Brian Cutcher and Victor Buxton, who were chosen "Employee of the Month" for April and May respectively; and to private citizen David Bartlett, who rescued a family from a burning dwelling. Bartlett's wife, Cynthia, accompanied him to the award presentation. He received a Florida Sheriffs Association Distinguished Service Award.



Cutcher



Buxton



Bartlett



## Governor shares credit with Sheriffs for 'some powerful ammunition to fight crime'

COCOA BEACH — "With your help during the recent legislative session we gained some powerful ammunition to fight crime in Florida," Governor Bob Martinez told Sheriffs attending the 76th Annual Conference of the Florida Sheriffs Association on July 10.

Then he proceeded to recite a list of legislative accomplishments ranging from funding for prison expansion to a law that will impose stricter mandatory sentences on criminals who assault law enforcement officers.

"I vetoed a measure that would have weakened Florida's death penalty by offering an option of life without the possibility of parole," Martinez said. "We have got to make it clear that if you commit the ultimate crime, you pay the ultimate price."

The Governor said it bothers him that elderly Floridians have to clean out their life's savings before the state will provide housing and health care, while prisoners have their room and board, their health care and all other necessities of life paid for by the state.

"That's about to change," he declared. "The state can now begin charging inmates for the cost of their prison stay, and collect from those who have gained money and assets from crime. In addition, their crime victims can receive payment for the injuries they have suffered."

The Governor's list of crime fighting "ammunition" also included state budget funding for 17 new circuit judges, six county judges, four appellate judges, and 385 new positions in State Attorney's and Public Defender's Offices for prosecutors, investigators and other support staff.

"We focused a lot of time and energy on crime during this year's legislative session because Florida carries the burden of fighting the nation's worst crime rate and is leading the nation's war on drugs," the Governor said.

"Our prison system will gain more than 9,000 beds... which will double the progress we have made in the past two years. To make sure those beds are keeping the worst offenders locked up longer, we will establish a Control Release Authority to ensure that only those inmates who pose the least threat to society will gain early release."

"Florida has been forced by court order to issue gain time because of overcrowding. By building more prisons, we can begin to alleviate that problem. By carefully screening the prison population, we can avoid releasing more dangerous criminals."

"One of the things that has kept us in the hands of



*Governor Bob Martinez was in a happy mood when he addressed the 76th Annual Conference of the Florida Sheriffs Association.*

the federal court for all these years has been the lack of a master plan for our prison system — a plan to show that we are addressing the issues and problems of Florida's corrections system on an annual basis."

"Today we can start developing that master plan. We have taken a step in the right direction, one step away from our current status at the top of the nation's crime list."

Martinez congratulated Sheriffs upon the success of "Operation Rockpile," the statewide drug sweep that resulted in 2,224 arrests. He said he was applying his own brand of new and improved remedies to the drug problem by making state prison inmate work crews available to demolish "crack houses" (houses used for manufacturing and marketing crack cocaine) in urban areas.

"Crack houses harbor illegal drug activities that blight our communities," Martinez said. "By bringing in prisoners — and whenever possible, prisoners convicted of drug-related crimes — we can send a strong message to the youth of an area about the cost of doing drugs. We can make it clear that doing drugs and dealing drugs won't get you fancy cars, expensive jewelry and wads of cash. Doing drugs means you do time."

"I encourage you to meet with your county officials to see if your area can utilize Florida's prison work force for this purpose."





# Florida Sheriffs Youth Ranches Honor Roll

## Roster of Lifetime Honorary Members

### Home towns eliminated

To protect our Lifetime Honorary Members from receiving unwanted solicitations and junk mail, we have discontinued printing their home towns when we print their names.

We decided this was necessary after we learned that certain organizations of questionable legitimacy were adding our Lifetimers to their mailing lists. Obtaining a complete mailing address was relatively easy for them as long as they had the Lifetimers' home towns. Without the home towns, it will be extremely difficult.

We have never permitted other organizations to use our membership lists, and we will continue to do everything possible to protect the privacy of our members.

Mr. and Mrs. Ken Anderson  
Mr. Luis R. Arana  
Mr. and Mrs. John R. Beach  
Pasco County Board of County Commissioners  
Mr. and Mrs. Scott Boggs  
Mr. and Mrs. William H. Bohan  
Mr. Charles M. Brown  
Mr. and Mrs. Marion S. Brown  
Builders Square  
Ms. Lynn Carr  
Mrs. Carol T. Cassidy  
Connell Sports, Inc.  
Mr. Stephen M. Davis  
Dixon Oil Corporation  
Mr. Anthony Domino  
Mr. and Mrs. Stewart P. Drummond, Jr.  
Mr. and Mrs. Brewster J. Durkee  
Mr. Robert M. Ervin  
Mr. and Mrs. David L. Fay  
Mr. Kamal Fostock  
Gates Bait and Tackle Shop  
Grm, Inc.

Mr. and Mrs. Edward C. Halsey  
Mr. and Mrs. H.D. Harris, III  
Ms. Deborah L. Highfield  
Mr. and Mrs. William C. Hines  
Mr. Clinton Michael Johnston  
Knights of Columbus Council #7282  
Lake City Medical Center  
Mr. Kenneth H. Myers  
Ormond Shops, Inc.  
Mrs. Ruth D. Paine  
Mr. and Mrs. William E. Powers, Jr.  
Mr. Bill Shipman  
Suwannee Block and Building Material Company  
The Hartford Insurance Group  
Mr. and Mrs. Grove G. Thompson  
Dr. and Mrs. Lester Wolff  
Mr. and Mrs. Willard G. Wooster  
Mr. Vincent J. Zottola

On these pages we give special recognition to generous supporters of the Florida Sheriffs Youth Ranches who have qualified for Lifetime Honorary Memberships in the Florida Sheriffs Association by giving \$1,000 or more to the Youth Ranches. Each Lifetime Honorary Member receives a plaque, a lifetime identification card and a lifetime subscription to *The Sheriff's Star*. Under a new regulation which became effective in 1984, those whose gifts total over \$5,000 will receive additional gold stars on their plaques — one for \$5,000, two for \$10,000, and so on, up to a maximum of five stars for gifts totaling over \$25,000.

## Presentations

We regret that photos of Lifetime Honorary Members are not always available when their names appear on the membership roster. Consequently, we often find it necessary to print the names in one issue of *The Sheriff's Star* and the photos in a subsequent issue.



*Troudts*

**ST. AUGUSTINE** — Presented by St. Johns County Sheriff Neil J. Perry and Youth Ranches Regional Director David Kritzmacher to Mr. and Mrs. Gary Troudt, and to Anastasia Advertising, represented by Bob Harry. Anastasia Advertising was awarded a five-star membership. (Sheriff Perry is on the left in the Troudts photo.)





## Youth Ranches Honor Roll continued . . .



**FORT PIERCE** — Presented by St. Lucie County Sheriff Robert C. "Bobby" Knowles (left) to Edward Seaver.



**LARGO** — Presented by Pinellas County Sheriff Everett Rice (right) and Youth Ranches Regional Director Fred "Mac" Stones (left) to Kenyon Dodge, Inc., represented by Brad Kenyon.



**CLEARWATER** — Presented by Youth Ranches Regional Director Fred "Mac" Stones to the Junior League of Clearwater/Dunedin, represented by Deborah Kynes (left), President-elect; and Janice Case, President.



**BUNNELL** — Presented by Youth Ranches President Harry K. Weaver (left) to Flagler County Sheriff Robert E. McCarthy.



**ST. AUGUSTINE** — Presented by St. Johns County Sheriff Neil J. Perry (left) to Dr. and Mrs. Eugene Bryant.



**OCALA** — Presented by Marion County Sheriff Don Moreland (right) to Marion Electronics, Inc., represented by Clem Tippet.



**WINTER HAVEN** — Presented by Youth Ranches Regional Director Bill Biebuyck (left) and Youth Ranches Vice President Terry Knox (right) to Cypress Gardens, represented by Suzanne Lull and Tom Trupiano.



### Honored for 25 years of loyal support

**WEST PALM BEACH** — Palm Beach County Sheriff Richard P. Wille (right) presents a distinguished service award to Rudy Sobering to honor him for the loyal support he has given the Florida Sheriffs Association. Mr. Sobering has been an Honorary Member of the Association for 25 years.

### Honored for loyalty and generosity

**TALLAHASSEE** — Leon County Sheriff Eddie Boone (right) presents a Lifetime Honorary Membership to Owen Burke Yung in appreciation of his dedication to the law enforcement profession and the Florida Sheriffs Association.







*These photographs were taken by Lt. Gregory A. Frink, Administrative Assistant, Department of Detention, Broward County Sheriff's Office, during construction of a 40-by-80-foot tent designed to meet constitutional requirements for housing*



*county jail inmates. It featured a metal framework, a fire-resistant covering, a sprinkler system, and air conditioning, but failed to get the approval of the Florida Department of Corrections.*

## Because of overcrowding, jail inmates are housed in tents, barges, trailers, pullman cars and ferries

"Stone walls do not a prison make, nor iron bars a cage."

William Shakespeare said it in 1593, but it's truer today than ever before, now that barges, tents, trailers, ferries, pullman cars and abandoned school buildings are being pressed into use to hold the overflow from overcrowded jails.

New York City has purchased two barges that were originally used to house British soldiers during the Falkland Islands fighting and has turned them into floating jails. Each has a rated capacity of 380 beds. A third barge with an 800-bed capacity and a \$125 million price tag has been ordered and is scheduled to be ready next year.

In the past, New York has housed prisoners in parked railroad passenger cars, with two pullman cars for sleeping and a gutted coach car for recreation space. Currently, two converted Staten Island ferries are being used as temporary jail space.

Someone offered Broward County, Florida, a cruise ship as a temporary jail but concerns about the hurricane season apparently squelched that idea.

Broward County Sheriff Nick Navarro incurred the wrath of a federal judge when he attempted to house county jail inmates in tents. The inmates went back to a regular jail, but the Sheriff did not abandon his interest in the concept. During a conference of the American Jail Association held in Broward County in May he gave delegates an opportunity to inspect a 40-by-80-foot tent-like housing unit made of tough vinyl and supported by aluminum frames. Constructed with constitutional requirements in mind, the facility featured a fire-resistant covering, sprinkler system and air conditioning. It was designed to withstand hurricane force winds.

"The cost per bed is less than half that of standard jail construction," Navarro said. "We are hopeful that the demonstration tent on display for the Jail Conference will eventually be accepted as a temporary solution to our overcrowding problem."

It's possible some of the delegates shared Navarro's hopes after looking at the demonstration structure and participating in a conference discussion titled "How to Open a Constitutional Tent."

A report from New Orleans said overcrowding was eased there by a 400-inmate tent city erected outside a downtown jail, and by using an abandoned school building. The report made no mention of a court challenge.

In Atlanta, a court order granted early release to nearly 500 Fulton County inmates. However, letting inmates go before their sentences are up is a desperate last resort solution to overcrowding.

Forty-two states and the District of Columbia are under court orders to relieve overcrowding. Only eight states aren't. They are: Alabama, Alaska, Minnesota, Montana, Nebraska, New Jersey, New York and North Dakota.

"It is a sad commentary on the American judicial system when more consideration is given to the constitutional rights of prisoners than to the public safety of citizens," commented Fulton County (GA) Commission Chairman Michael Lomax.

Colorado Senate President Ted Strickland pointed out that court decisions forcing prison systems to relieve overcrowding is causing taxpayers to spend more to house prisoners than what is available for the elderly and developmentally disabled.

Dick Ford, of the American Jail Association, said crowded jails are a symptom of sluggish courts since





more than half of all jail inmates are awaiting trial.

Meanwhile, in the Cook County (Chicago) Jail — population 6,367, which is said to make it the nation's largest single jail — plans were made to put 400 inmates on "house arrest" through the use of electronic monitoring systems, and to transfer 300 to work release programs. At that time the jail was 450 over capacity.

When the King County (Seattle) Jail sent its overflow inmates to state prisons where there were empty beds, news reporters called it a new "rent-a-bed" remedy.

In Martin County, Florida, Sheriff Jim Holt received authority to purchase 12-inmate trailers designed as jail units to relieve overcrowding.

According to the latest figures compiled by the U.S. Bureau of Justice Statistics the population of U.S. jails increased 72,322, while jail capacity increased by only 39,642 beds between 1983 and 1987. Thus local jails were at 98 percent of capacity by mid-year, 1987, and many had exceeded their capacity. It is believed that overcrowding has become steadily more severe since then.



### We envy North Dakota

The size of state prison populations ranges from 421 in North Dakota to almost 60,000 in California.

Totals compiled from Census Bureau, Bureau of Justice Statistics and American Correctional Association sources show that Florida ranks fourth among the top seven. Here is the lineup:

California, 59,484; Texas, 38,534; New York, 38,449; Florida, 32,237; Ohio, 22,463; Michigan, 20,742; Illinois, 19,456.

### Federal courts blamed

HOLLYWOOD — Federal courts setting unreasonable jail requirements are partially responsible for prison overcrowding, Lt. Gov. Bobby Brantley told a Broward County audience on May 25.

He said he backed Broward County Sheriff Nick Navarro's attempts to house low-risk prisoners in tents. "I don't see any problems with prisoners staying in tents," he added. "For some, tents are too good for them."

Brantley said he never felt that Florida's prisons were ever bursting at the seams, "but it is the federal courts that are setting the standards." He said federal court orders are forcing the Florida Department of Corrections to become a reluctant enforcer.

— From the Hollywood *Sun-Tattler*.



### Dummies will deliver safety messages

HUDSON — Crash test dummy costumes donated to Pasco County Sheriff Jim Gillum (right) by Gary Brown, a Ford dealer noted for his support of law enforcement, will be used in safety programs presented to schools and civic organizations. Gillum acknowledged the gift by presenting an appreciation plaque and an Honorary Deputy Sheriff Certificate to Brown.





*Sheriff Bob Vogel (left) with seven members of his transition team. They are (from left) Lisa Tift, Team Leader; Gary Frazee, Marcia Naber, Bob Bosco, Dawn McCray, Helen LeMay and Bob Rickmyre. Absent when the photo was taken were Kathy Ziegler, team member; and George Flack, facilitator.*

## **Sheriff praises the transition team that gave him a trouble-free debut**

DELAND — One of the first moves Bob Vogel made after he was elected Sheriff of Volusia County in 1988 was to organize a transition team responsible for orchestrating the transfer of authority from retiring Sheriff Edwin H. Duff, II.

Now he's singing the praises of the eight administrative employees who served on the team and pooled their 77 years of experience in Volusia County government to bring about a smooth changeover.

Changing Sheriffs is a complex procedure under any circumstance, and Volusia County presented some special challenges due to its size (population 330,939), and the fact that Duff had served a 20-year span as Sheriff. There were no "old hands" around to tell the transition team "this is how we did it twenty years ago," so the team had to start from scratch.

Team members were given research assignments and specific areas of responsibility. They surveyed other Sheriff's Offices, interviewed employees and researched Florida laws in depth. Vogel attended a Florida Sheriffs Association seminar for newly-elected Sheriffs in December, and gave the committee the recommendations and tips he picked up there.

With January 3, 1989, as the target date for Vogel to

be sworn in, the committee worked under pressure to come up with detailed recommendations. These included changes in bank accounts, manuals, reports, forms, receipts, office stamps, employee identification cards and various warning signs posted throughout the county.

Since all sworn employees were required to fill out and sign oath of office and oath of loyalty forms, these had to be updated by the transition team. Arrangements also had to be made for a property audit, a financial audit, and the transfer of 18,000 active warrants.

There were times when team members had reason to wonder if they could successfully meet the January 3 deadline, but they did and were praised by Sheriff Vogel for the excellence of their performance. He recently gave them credit for the smooth transfer of authority that occurred on January 3, and for the absence of problems in the weeks that followed. "The results exceeded my expectations," he said.