

FLORIDA SHERIFFS ASSOCIATION

# PROTECTING, LEADING & UNITING

SINCE 1893



2 0 1 7   A N N U A L   R E P O R T

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## MISSION AND VALUES

Day-to-day business of the Florida Sheriffs Association is directed by a strategic plan created and approved by the 67 sheriffs of Florida. The major goals outlined in the plan are:

1. Protecting our youth
2. Providing timely and effective service to sheriffs
3. Promoting public safety through the legislative process
4. Promoting the activities of sheriffs
5. Effectively managing our resources

## OUR VISION

Florida's sheriffs, united in purpose and voice, for the protection of Florida's citizens and visitors.

## OUR MISSION

The mission of the Florida Sheriffs Association as a self-sustaining, charitable organization, is to foster the effectiveness of the Office of Sheriff through leadership, innovative practices, legislative initiatives, education, and training.

## OUR VALUES

The Florida Sheriffs Association values integrity, fairness, commitment, and accountability. Integrity is practiced by each of our members and the organizations they represent and we are committed to the protection of the Office of the Sheriff and to our obligation to the citizens we serve. We practice fairness and accountability in our interactions with the members of our organizations, our citizens, and the visitors to this state.

## GOVERNANCE

The Florida Sheriffs Association is governed by a board of directors and officers who are sheriffs in the state of Florida. Each year, the sheriffs vote on a new slate of officers and open board positions at the FSA summer conference. Officers serve one-year terms and the 12 board members serve rotating two-year terms.

While sheriffs provide the governance oversight of the organization, they are elected officials and have duties to carry out in their home counties. Therefore, the sheriffs sought to provide strategic guidance through a three-year plan with five goals. This strategic plan gives direction to the FSA staff about the goals and objectives the sheriffs want accomplished.

The daily operation is entrusted to the Executive Director, Steve Casey, and his team of essential staff and contractors.

## WELCOME LETTER FROM STEVE CASEY FSA EXECUTIVE DIRECTOR



Dear Members,

Welcome to the 2017 Florida Sheriffs Association (FSA) Annual Report. We are proud to present this information so you can learn more about FSA and the important programs and services we provide.

The sheriffs established FSA in 1893, to promote, protect and preserve the Office of Sheriff, and in doing so enhance public safety in our state.

As the recognized “Voice of the Sheriffs,” we have become the leading advocate to protect the rights of crime victims, hold criminals accountable and strengthen the criminal justice system.

Through our many programs and services, we provide assistance to the sheriffs and their staff to ensure they have the information and resources needed to carry out their vital public safety mission.

Today, FSA is the largest, most successful state sheriffs’ associations in the nation. This would not be possible without the continued support of our honorary, business and law enforcement members, as well as our corporate partners and sponsors. In this regard, I want to thank you all for your valuable support.

If you are not a member and are interested in joining, please complete a membership application on our website at [www.flsheriffs.org](http://www.flsheriffs.org), and join us in the fight against crime.

Thank you again for your support of FSA and the Office of Sheriff!

Regards,

STEVE CASEY  
Executive Director  
Protecting, Leading & Uniting Since 1893

THESE BOARD MEMBERS SERVE FROM AUGUST 2017 TO JULY 2018.

## OFFICERS

- President, Sheriff Mike Adkinson, Walton County
- Vice-President, Sheriff Mark Hunter, Columbia County
- Secretary, Sheriff Bob Gualtieri, Pinellas County
- Treasurer, Sheriff Bobby Schultz, Gilchrist County
- Immediate Past President, Sheriff Jerry Demings, Orange County

## DIRECTORS

**DISTRICT 1: Bay, Calhoun, Escambia, Franklin, Gadsden, Gulf, Holmes, Jackson, Jefferson, Leon, Liberty, Okaloosa, Santa Rosa, Wakulla, Walton, Washington**

- Sheriff Morris Young, Gadsden County
- Sheriff Mike Harrison, Gulf County
- Sheriff Glenn Kimbrel, Calhoun County

**DISTRICT 2: Alachua, Baker, Bradford, Clay, Columbia, Dixie, Duval, Flagler, Gilchrist, Hamilton, Lafayette, Madison, Nassau, Putnam, St. Johns, Suwannee, Taylor, Union**

- Sheriff Dewey Hatcher, Dixie County
- Sheriff Brad Whitehead, Union County
- Sheriff Bill Leeper, Nassau County

**DISTRICT 3: Brevard, Citrus, Hernando, Hillsborough, Indian River, Lake, Levy, Marion, Orange, Osceola, Pasco, Pinellas, Polk, Seminole, Sumter, Volusia**

- Sheriff Chris Nocco, Pasco County
- Sheriff Bobby McCallum, Levy County – Vice Chair of the Board
- Sheriff Al Nienhuis, Hernando County

**DISTRICT 4: Broward, Charlotte, Collier, Miami-Dade, DeSoto, Glades, Hardee, Hendry, Highlands, Lee, Manatee, Martin, Monroe, Okeechobee, Palm Beach, St. Lucie, Sarasota**

- Sheriff Tom Knight, Sarasota County – Chair of the Board
- Sheriff Ken Mascara, St. Lucie County
- Sheriff Steve Whidden, Hendry County

## EX OFFICIO OFFICERS (NON-VOTING POSITIONS):

- Chaplain, Sheriff Bill Farmer, Sumter County
- Sergeant-At-Arms, Sheriff Brian Lamb, Lafayette County

## ADMINISTRATIVE SERVICES

There are three main functions of the administrative team:

- To provide administrative services to sheriffs and their offices
- To manage the internal operations and facilities of FSA
- To generate revenue that will help FSA achieve its mission

FSA is not reliant upon state or federal funding to achieve our mission and prides itself in creating a fiscally sustainable not-for-profit organization. While there are many revenue components of the FSA, the major components are the Cooperative Purchasing Program, the Membership Program and the Conference Program. Other revenue generating programs include the 1122 Program, the Inmate Medical Cost Management Program and many others. It is because of these programs that FSA is able to provide training and education to sheriffs and their teams throughout Florida.

## PUBLICATIONS AND MEDIA

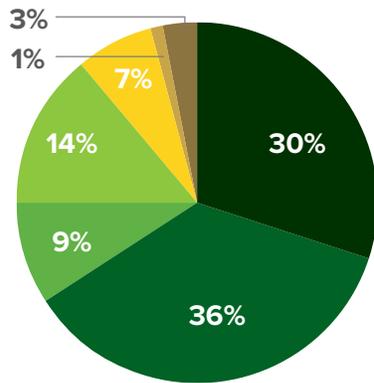
Sheriffs, honorary, business and law enforcement members, as well as other stakeholders, are kept informed on the latest developments from FSA and sheriffs' offices. The mediums used include:

- **The Sheriff's Star:** quarterly; three issues, plus the comprehensive Annual Guide to Government
- **All Points Bulletin:** quarterly newsletter for law enforcement members
- **Sheriffs Manual:** (three parts), which provides guidance to sheriffs and their staff on a wide variety of laws, policy and procedures impacting their operations
- **Weekly Insight:** weekly e-newsletter
- **FSA Website**
- **Social Media:** Facebook and Twitter



**FINANCIAL HIGHLIGHTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

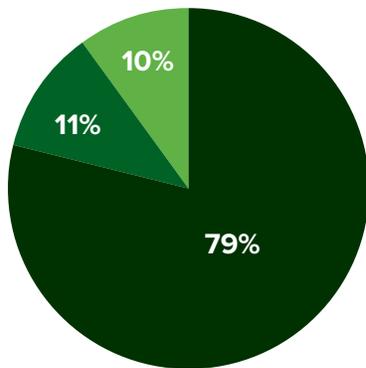
**Public Support and Revenue**



MEMBERSHIP DUES . . . . .	\$2,926,629	30%
COOPERATIVE PURCHASING PROGRAM . . . . .	\$3,463,148	36%
TRAINING PROGRAMS . . . . .	\$906,770	9%
CONTRIBUTIONS . . . . .	\$1,320,368	14%
GRANT AND SPECIALTY PLATE REVENUE	\$700,491	7%
SALES REVENUE . . . . .	\$61,161	1%
INTEREST & OTHER . . . . .	\$257,543	3%

**TOTAL: \$9,636,110**

**Expenses**



PROGRAM SERVICE . . . . .	\$6,391,994	79%
MANAGEMENT & GENERAL . . . . .	\$858,826	11%
FUNDRAISING . . . . .	\$782,552	10%

**TOTAL: \$8,033,372**

*The charts above reflect a financial summary of FSA's operating activities for the fiscal year ended September 30, 2017. The above financial information has been compiled by management and is unaudited.*



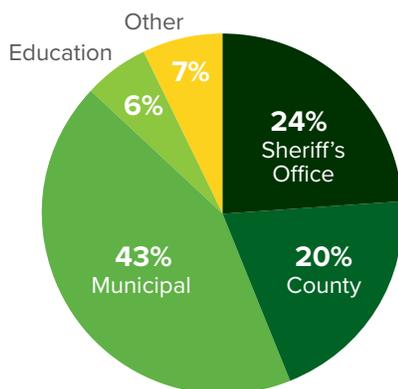
## COOPERATIVE PURCHASING PROGRAM

- The Florida Sheriffs Association created the Cooperative Purchasing Program (CPP) in 1993. With the assistance of a Fleet Advisory Committee, FSA has administered the program to offer law enforcement and local governments a streamlined procurement process while securing the best pricing for many vehicles and equipment. The CPP eliminates the need for local government agencies to conduct competitive procurements, which saves time and resources. During 2017, Florida's sheriffs' offices purchased more than 1,000 vehicles from this contract.

FSA contracts include:

- Police, administrative, utility vehicles, trucks and vans
- Cab and chassis vehicles and heavy equipment
- Fire rescue and emergency medical service vehicles
- Tires and related services

**Purchasers**



### POLICE RATED, ADMINISTRATIVE, UTILITY VEHICLES, TRUCKS & VANS

CONTRACT YEARS	MANUFACTURERS	MAKES/ MODELS	UNITS SOLD
2016	15	215	6086
2017	12	215	4164

### CAB & CHASSIS & OTHER FLEET EQUIPMENT

CONTRACT YEARS	MANUFACTURERS	MAKES/ MODELS	UNITS SOLD
2016	112	333	2271
2017	111	318	2191

### FIRE RESCUE/EMS VEHICLES

CONTRACT YEARS	MANUFACTURERS	MAKES/ MODELS	UNITS SOLD
2016-2017	20	454	264

### TIRES & OTHER RELATED SERVICES

MANUFACTURER	UNITS SOLD - 2017
BRIDGESTONE	30,658
CONTINENTAL	2,169
GOODYEAR	38,463
MICHELIN	5,646
TOTAL	79,936

## 1122 PROGRAM

The FSA 1122 Program allows state and local government agencies to receive significant discounts on purchases related to counter drug activities, homeland defense and emergency response operations.

In 2017, 15 agencies realized a savings of \$1,323,784 over current retail prices. The breakdown of participating agencies for this fiscal year consisted of eight sheriffs' offices, three state agencies, two police departments and one fire department. Seventy-one agencies have memorandums of agreement for the 1122 Program and are considered participating agencies.

## INMATE MEDICAL COST MANAGEMENT PROGRAM

The FSA created the Inmate Medical Cost Management Program (IMCMP) to assist sheriffs in controlling off-site medical costs. The program is designed to complement existing medical providers, whether in house or contracted medical services, and works as an additional policy that can be used as needed. There is no financial obligation for sheriffs who sign up for the program, which allows sheriffs to have the program in place before an unexpected expense arises. Funding for the program is provided through realized savings – after the bills are scrubbed for accuracy and legitimate claims are identified.

Highlights of the IMCMP for the year include:

- Jails saved nearly \$1,600,000 on medical bills
- \$1,117,462 of revenue was retained in sheriffs' offices
- 21 agencies participated
- Two new agencies joined the program in 2016-17

## CONFERENCES

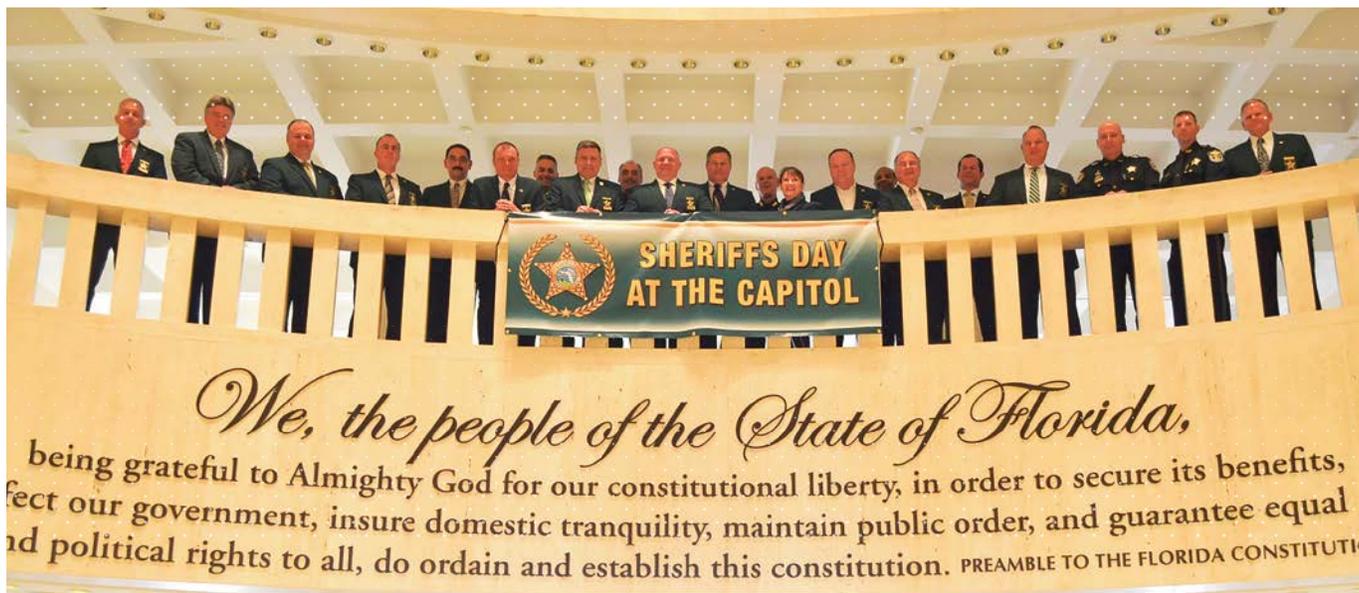
The Florida Sheriffs Association conducted four training conferences for sheriffs and their staff, as well as other law enforcement personnel. In addition to quality training, these conferences provided a valuable opportunity for networking with other agencies to compare best practices, and access to exhibitors with the latest technology to assist them in selecting the best products and services for their agencies. Conferences conducted include:

- Sheriffs' Winter and Summer Conferences
- Executive Leadership Conference for law enforcement, jail and administrative personnel
- Fleet Administration and Vehicle Exposition Conference
- Executive Assistants Conference

## LEGAL ASSISTANCE

FSA retains counsel to provide legal services to sheriffs and their staff, in an effort to reduce liability and avoid costly litigation. During 2017, FSA's general counsel:

- Responded to 353 requests for legal advice including human resources and public records requests on a variety of law enforcement topics and administrative issues.
- Issued three statewide legal alerts on issues impacting sheriffs' operations.
- Coordinated annual legal advisors meeting, which provides training and a forum to address current issues for sheriffs' legal counsel.
- Initiated "Best Practices" webinar with the first topic being "Abandoned and Lost Property."
- Provided statewide training to sheriffs at the sheriffs' conferences as well as the required statutorily required ethics training.



## 2017 SESSION HIGHLIGHTS

The 2017 legislative session concluded a little later than normal with the House and Senate going into a Special Session to complete their work to pass a state budget. In June, legislators were called back to the Capitol for a brief Special Session to finalize a compromise on economic development, a few education funding initiatives, as well as a bill to implement the voter approved constitutional amendment for medical marijuana. When the dust settled, both sides agreed to an \$83 billion-dollar budget and Governor Scott signed it on June 2nd. While 3,052 bills were filed, only 8% (a total of 249 bills) made it through to become law.

The sheriffs' priority bill, Comprehensive Drug Control, passed on the final day of the legislative session. Fighting for legislation to address the widespread rise of heroin and the increase in abuse of Fentanyl was an uphill battle for our bill sponsors and required the assistance of substantial lobbying. This successful legislative session would not have been possible without the strong commitment to public safety embodied by our sheriffs, lobbyists, and staff, in addition to our bill sponsors and the Attorney General, who assisted in passing vital drug control legislation.

### COMPREHENSIVE DRUG CONTROL

The Florida Sheriffs Association's top legislative priority was passage of comprehensive drug control legislation to address Florida's rising heroin and Fentanyl epidemic (HB 477). The widespread use of these drugs has devastated communities across the state. Florida's medical examiners reported 704 deaths due to a Fentanyl-related overdose during the first six months of 2016 – the same number of Fentanyl-related overdoses that occurred in all of 2015!

Specifically, HB 477 added certain Fentanyl derivatives and five substances to the Florida trafficking statute. Originally developed for legitimate research, these have emerged in the illegal drug market. It also added synthetic cannabinoids and other newly created, dangerous synthetic drugs to trafficking statutes.

### PROLIFIC JUVENILE OFFENDERS

The Florida Sheriffs Association supported legislation (HB 7059) to address high recidivist juvenile offenders – referred to in the bill that passed as prolific juvenile offenders (PJO). Sheriffs collected numerous accounts from across the state where a small number of juvenile offenders were committing crimes and not being held accountable because they would be sent home for a few months before reporting to secure detention. While at home awaiting placement, these juveniles would then commit more crimes, such as auto thefts, vehicle burglaries, robberies and car jackings. This new law will have a positive impact for these PJOs who are causing crime in our communities by ensuring they are either placed in secure detention, or in the community on active electronic monitoring.

### SPECIAL SESSION & MEDICAL MARIJUANA

The Florida Legislature returned to Tallahassee during the first full week of June to complete several policy issues. Governor Scott's proclamation for special session 2017A included several key education funding and economic development issues, as well as legislation related to the implementation of Amendment 2 – medical use of marijuana. During the special session, the House and Senate passed SB 8A, which implements the 2016 constitutional amendment authorizing the use of marijuana for certain medical purposes. The many provisions of the legislation included the prohibition of smoking marijuana, numerous regulations for creating edible marijuana products, limits on the number of dispensing facilities each medical marijuana treatment center may operate, and the creation and funding for 55 full-time positions at the Department of Health to monitor and enforce this new law.



## JAIL SERVICES

FSA provides support and technical expertise to county and sheriffs' personnel regarding their jail operations. During 2017, FSA provided "recertification training for jail and medical inspectors" and performed jail assessments to assist with identifying and providing corrective action that might otherwise result in liability for the sheriffs and therefore the taxpayers. FSA facilitated the following training programs:

- Department of Justice – Prison Rape Elimination Act Specialized Training for Investigators
- Florida Corrections Accreditation Coalition, Inc. – Florida Model Jail Standards Updates
- Command Presence – Essentials for Corrections
- National Center for Jail Operations – Legal Updates for Corrections
- National Center on Institutions and Alternatives – Suicide Detections and Jail Facilities
- American Correctional Association – Auditor Update for "Adult Local Detention Facilities"



FSA continues to provide "technical assistance and staff support" to the Florida Model Jail Standards (FMJS) Committee, which has the oversight of Florida's Jail Minimum Standards and Rules.

The FMJS Task Force Subcommittee continues to review, revise and develop new standards for submission to the full FMJS Committee.

In 2017, the FMJS Committee elected a new Chairman, Sheriff Bill Farmer (Sumter County). In addition, the Committee welcomed new member Sheriff Jared Miller (Wakulla County).

### ADDITIONAL FMJS ACTIVITIES IN 2017

- FMJS Quality Assurance and Improvement Subcommittee members began observing FMJS Jail and Medical On-Site Inspections for the purpose of updating the FMJS Committee as to the status of the program.
- The FMJS second awards presentation took place at the Full FMJS Committee Meeting. Captain Melissa Kilby, Charlotte County Sheriff's Office, was awarded the "Medical Inspector of the Year." Captain George Rimel, Broward County Sheriff's Office, was awarded the Jail Inspector of the Year." Lieutenant Joseph Gaudette, Charlotte County Sheriff's Office, received the "Chairman Award."
- FMJS Medical Certification Class (Polk County Sheriff's Office)

## FLORIDA SHERIFFS TASK FORCE

The Florida Sheriffs Task Force is a combined effort of the Florida sheriffs focusing on coordination of statewide mutual aid and providing a point of contact for statewide initiatives.

Sheriff Bill Prummell, appointed by the President, is the Chair. The Task Force also has seven zone Chairs.

- **Operation Hot Spot:** April 9 – May 6, 2017. This operation involved identifying and focusing enforcement on high-traffic/high-crash areas. Areas were identified where 210 crashes occurred the week before the operation began. After the operation was over, 103 crashes occurred in the same areas for a 49% reduction. In addition, 5,337 citations were issued, and 146 arrests made.
- **Operation Deadbolt:** June 12 – August 5, 2017. This operation focused on residential burglaries with forced entries. Extensive intelligence data was captured along with 630 arrests made and 3,641 citizen education products created (i.e. social media, citizen contacts, sign messages).
- **Operation Spring Cleaning:** October 1, 2017 – April 30, 2018. This operation focused on trafficking of Fentanyl and other synthetic opioids.

## COLD CASE ADVISORY COMMISSION

The mission is to bring awareness to cold homicide cases, provide an interdisciplinary council to provide legal and scientific advice to case officers and provide training for law enforcement investigators. The Cold Case Advisory Commission is Chaired by Sheriff Sadie Darnell and Vice-Chairs Sheriffs Chris Nocco and Tommy Ford.

- A meeting was held in Tampa on January 18 where three cold cases were presented. A training day, for local law enforcement officers, was held on January 17.
- A meeting was held in Panama City on June 2 where Sheriff (ret) Frank McKeithen presented two related cases. A training day was held on June 1.
- A meeting was held in Jacksonville on October 12 where four cases were presented. A training day was held on October 11.



## TRAINING COMMITTEE

The mission of the Training Committee is to provide Florida Sheriffs Association staff advice and direction for contemporary training initiatives. Sheriff Wayne Ivey, appointed by the President, is the Chair.

- All conference continuing education for sheriffs is reviewed and approved by the Florida Criminal Justice Executive Institute staff for the sheriffs Rule 11K salary incentive funds.
- Law enforcement training delivered included: Commanders Academy Class 5, search warrant writing, National Sheriffs Association Court Security, human trafficking, Cold Case Advisory Commission quarterly training for local law enforcement, Rural Summit in Gadsden County, Counter-Terrorism Conference, Naloxone awareness, ethics in sheriff's office leadership and employment and personnel law.
- The Executive Leadership/Fleet Conference was held in Ponte Vedra from November 5 – 8 and featured five different training tracks that personnel from sheriffs' offices could attend, including finance, human resources and fleet managers, command staff, jail directors, as well as a new track for information technology.
- Sheriff Wayne Ivey initiated quarterly sheriffs summits that feature speakers on emerging trends and issues.

## FSA TRAINING CENTER

While FSA conducts some of our courses in the training center at the FSA headquarters in Tallahassee, it is also open to other state and local law enforcement agencies. These agencies are invited to use the training facility free of charge for law enforcement related training programs, saving valuable taxpayer dollars from being spent on renting other training facilities. During fiscal year 2017, state and local law enforcement agencies conducted numerous training programs on a wide variety of law enforcement related topics in the FSA Training Center. Approximately 1,700 individuals attended these training classes this year.



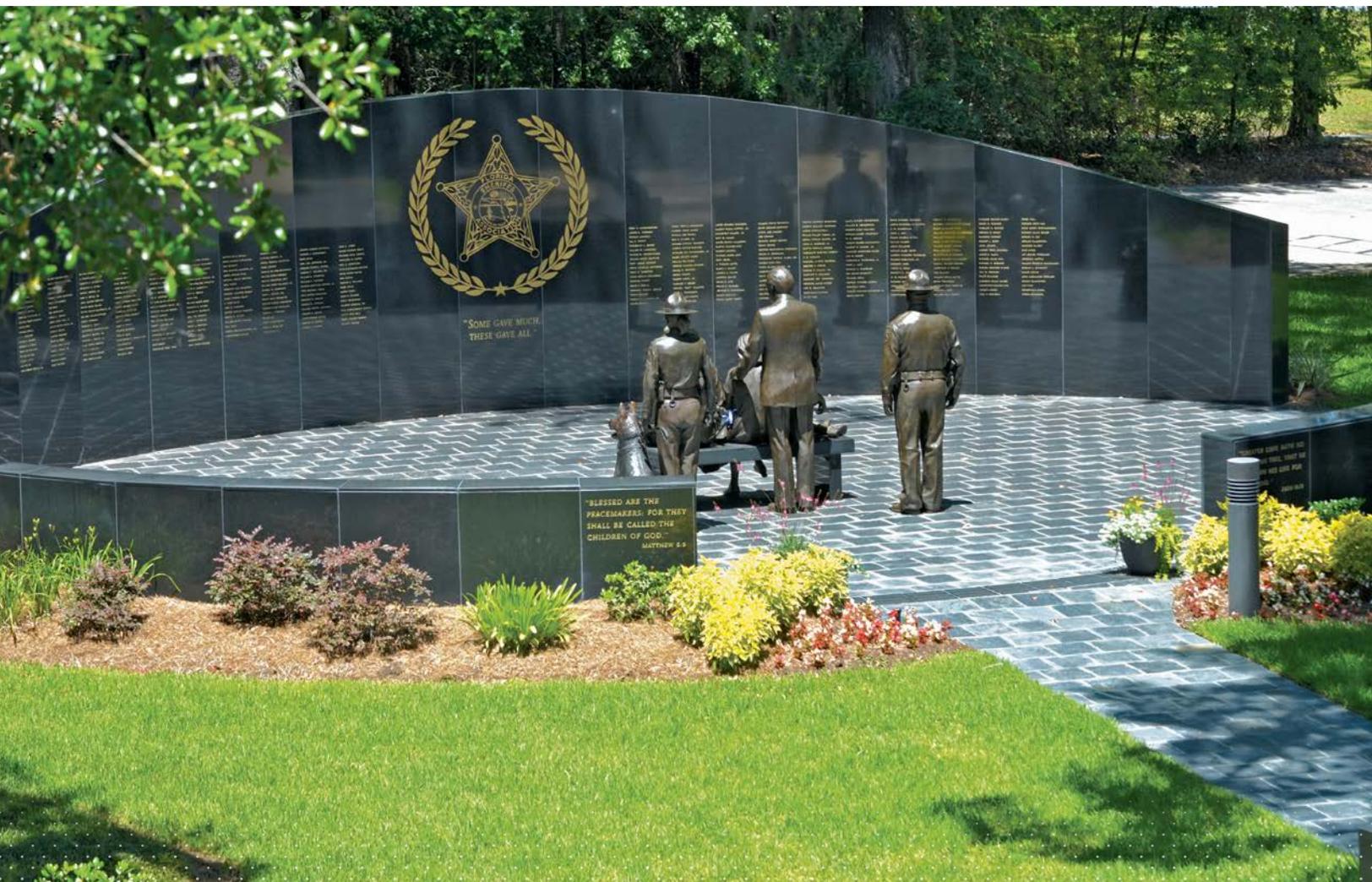
## LAW ENFORCEMENT MEMORIAL

On April 24, 2017, FSA held a law enforcement memorial ceremony to honor the life of three deputies killed in the line of duty during 2016, and three deputies found in historical records.

- John Robert Kotfila, Jr., Hillsborough County Sheriff's Office (2016)
- Scott Williams, Taylor County Sheriff's Office (2016)
- Eric James Oliver, Nassau County Sheriff's Office (2016)
- William A. May, Alachua County Sheriff's Office (1934)
- Cornelius "Neal" Rain, Alachua County Sheriff's Office (1918)
- John Henry Wiggins, DeSoto County Sheriff's Office (1916)

The ceremony was held in front of the beautiful law enforcement memorial wall and garden located at the FSA headquarters building in Tallahassee. Dedicated in 2002, the memorial wall and garden honor the men and women who gave their lives to serve and protect the citizens of Florida. Each year, FSA hosts a ceremony to honor the fallen officers from the previous year, after their names have been inscribed on the granite wall. Their survivors are also recognized during the solemn ceremony.

This year, the FSA Board of Directors approved the creation of a new memorial statue, a K-9, representing the contribution of police dogs to the law enforcement profession. The new statue was installed just before the 2017 memorial ceremony and will be a welcome addition to the site.



## AWARDS

FSA is proud to show its support for the men and women of law enforcement through several awards programs which recognize outstanding achievements and promote professionalism among law enforcement professionals. Awards recognized during fiscal year 2017 include:

- **Law Enforcement Officer of the Year** – Volusia County Deputy Justin T. Ferrari received the 2017 award and was recognized at the FSA Summer Conference. For his service, Deputy Ferrari received a commemorative plaque and a \$2,000 honorarium.
- **Corrections Officer of the Year** – Charlotte County Detention Deputy Bobby Beverly received the 2017 award and was recognized at the FSA Winter Conference. For his service, Deputy Beverly received a commemorative plaque and a \$2,000 honorarium.
- **Dispatcher of the Year** – Collier County Senior Dispatcher Richard Swink received the 2017 award and was recognized at the FSA Winter Conference. For his service, Mr. Swink received a commemorative plaque and a \$2,000 honorarium.

## FSA SCHOLARSHIP PROGRAM

In 1993, FSA began offering college scholarships to eligible dependent sons and daughters of full-time sheriff's office employees. In 2017, FSA awarded ten scholarships to those pursuing a career in law enforcement. During fiscal year 2017, two scholarships were also awarded to deserving Youth Ranch residents and ten scholarships were awarded to participants in the Sheriff's Explorers Youth Program. In addition, FSA, in partnership with Motorola, awarded five scholarships to the sons and daughters of sheriff's office employees pursuing a career in a STEM related field.

## TEEN DRIVER CHALLENGE

The Florida Sheriffs Association developed the Teen Driver Challenge (TDC) in 2006 to combat the high crash and fatality rate of teen drivers on Florida roadways. FSA organized a team of law enforcement driving experts who are certified as commercial driving school instructors to develop the curriculum. The program was rolled out in early 2007 and, as of 2017, more than half of the sheriffs' offices offer the TDC training. The course is offered at no cost to youth drivers across the state. FSA also provides student workbooks, brochures, and instructor training materials, in addition to other services to sheriff's offices offering the program. During 2017, two new TDC programs were launched in the state. In addition, more than 2,200 students participated in a TDC course and 261 law enforcement instructors were certified as driving instructors through the Florida Department of Highway Safety and Motor Vehicles for the TDC program. For more information, visit the website [teendriverchallenge.com](http://teendriverchallenge.com).

## FLORIDA SHERIFFS YOUTH RANCHES

More than 150,000 boys and girls, and their families, have been given an education, a home, or other services provided by the Florida Sheriffs Youth Ranches. FSA continues to play a major role in developing the financial resources to keep the Youth Ranches operating – and growing. In addition to in-kind services, FSA made cash donations of \$282,000 to the Youth Ranches this year to support their efforts. FSA also supported the Youth Ranches by giving them an additional \$183,473 which was raised on their behalf through direct mail appeals.

## FLORIDA SHERIFFS EXPLORER PROGRAM

The Law Enforcement Explorer program, which started as a division of the Boy Scouts of America, was established in the 1960's to attract young, motivated individuals interested in a career in law enforcement. In 1979, the Florida Sheriffs Association helped launch the Florida Sheriffs Explorers Association, which supports a number of explorer posts throughout the state. This program has proven to be very successful in promoting careers in law enforcement as well as helping those who choose alternative careers to have a healthy respect for the men and women who work in law enforcement. In addition to in-kind services, FSA made a \$20,000 donation to support the efforts of this worthwhile program. FSA also supported the Florida Sheriffs Explorer Association by giving them an additional \$11,726.33, which was raised on their behalf through direct mail appeals.



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[flsheriffs.org](http://flsheriffs.org)

